Report for: ACTION



Contains Confidential	NO - Part I
or Exempt Information	
Title	Resubmission of Anti-Money Laundering Policy
Responsible Officer(s)	Richard Bunn, Interim Head of Finance
Contact officer, job	Catherine Hickman, Service Manager – Shared Audit
title and phone number	and Investigation Service, 07917 265742
Member reporting	Cllr Paul Brimacombe
For Consideration By	Audit and Performance Review Panel
Date to be Considered	28 June 2016
Implementation Date if	Immediately
Not Called In	
Affected Wards	All

# **REPORT SUMMARY**

This report presents the Corporate Anti Money Laundering Policy which aids the Panel to discharge their responsibilities as stated in the Terms of Reference

If recommendations are adopted, how will residents benefit?			
Benefits to residents and reasons why they will benefit	Dates by which residents can expect to notice a difference		
Anti-fraud and anti-corruption work undertaken by the council is supported by robust policies and procedures thereby protecting both the interests of the residents and the council.	Immediately		

## 1. DETAILS OF RECOMMENDATION

**RECOMMENDATION:** That Audit and Performance Review Panel consider and approve the Anti-Money Laundering Policy.

## 2. REASON FOR RECOMMENDATION(S) AND OPTIONS CONSIDERED

### Background

- 2.1 Money laundering legislation requires local authorities to establish internal procedures to prevent the use of their services for money laundering.
- 2.2 The legislation is not limited to major organised crimes, but covers proceeds of all crimes, however small.
- 2.3 The Council recognises that, in so far as it charges for some of the services which it supplies, it is a potential target for criminals wishing to launder money. As the Council has a duty to manage and account for financial transactions and to assure the residents of its area that it is taking all reasonable steps to assist in the prevention of crime, it has chosen to adopt this policy on Money Laundering.
- 2.4 The Council will apply the Policy in all of its financial dealings (whether with the public, private companies, other public bodies, or any other person or organisation) and instructs all Members, Officers and Employees of the Council to comply with this Policy.
- 2.5 The defence to the offences under the legislation is to make an 'authorised disclosure' to an approved person. Approved persons are Customs Officers, Police Officers and the Council's Money Laundering Reporting Officer (MLRO).
- 2.6 This report presents the Policy, which is attached at Appendix A (one copy with tracked changes and one without for ease of reading).

Option	Comments
Approve the policy.	This will ensure that activity undertaken on behalf of the council, complies with
Recommended	legislation.
Amend the policy.	May result in legal challenge through not complying with legislation or inefficiencies for the Council.
Not approve the policy.	May result in legal challenge through not complying with legislation or inefficiencies for the Council.

#### 3. KEY IMPLICATIONS

Defined Outcomes	Unmet	Met	Exceeded	Significantly Exceeded	Date they should be delivered by
Residents have confidence that public funds are being used economically,	Significant financial losses to the Council.	Financial losses are identified and recovered.	N/A	N/A	31 March 2017

Defined Outcomes	Unmet	Met	Exceeded	Significantly Exceeded	Date they should be delivered by
efficiently and effectively and that Council assets and interests are being	Loss of residents confidence.	Gain residents confidence.			
safeguarded from misappropriation / loss.	Council reputation may be affected.	Council reputation protected.			

## 4. FINANCIAL DETAILS

### Financial impact on the budget

There are no financial implications.

	2015/16	2016/17	2017/18
	Revenue	Revenue	Revenue
	£'000	£'000	£'000
Addition	£0	£0	£0
Reduction	£0	£0	£0

	2015/16	2016/17	2017/18
	Capital	Capital	Capital
	£'000	£'000	£'000
Addition	£0	£0	£0
Reduction	£0	£0	£0

## 5. LEGAL IMPLICATIONS

- 5.1 Relevant legislation includes;
  - a) The Terrorism Act 2000;
  - b) The Anti-Terrorist Crime and Security Act 2001;
  - c) The Proceeds of Crime Act 2002;
  - d) Serious Organised Crime and Police Act 2005: and
  - e) The Money Laundering Regulations 2007.

## 6. VALUE FOR MONEY

6.1 Investigation work is planned to assist the council in ensuring that its assets are used efficiently and effectively and that they are being properly safeguarded against misappropriation, loss and fraud.

## 7. SUSTAINABILITY IMPACT APPRAISAL

7.1 N/A

## 8. RISK MANAGEMENT

Risk	(S	Uncontrolled Risk	Controls	Controlled Risk
an ap po bre in in re	ailure to have and follow opropriate fraud plicies leads to reach of gislation resulting fines, vestigation and oputation amage.	High	Appropriate fraud policies are in place, have been approved and are followed.	Low
an se ma an mi	ailure to provide n investigation ervice leads to ajor event, fraud nd/or ismanagement of onies.	High	An appropriate investigations service is in place.	Low
in\ se in\	ailure to have an vestigation ervice in place to vestigate otential losses.	High	An appropriate investigations service is in place.	Low

## 9. LINKS TO STRATEGIC OBJECTIVES

9.1 Helps the council accomplish its objectives by undertaking investigations into misappropriation, loss or fraud.

### 10. EQUALITIES, HUMAN RIGHTS AND COMMUNITY COHESION

10.1 N/A

### 11. STAFFING/WORKFORCE AND ACCOMMODATION IMPLICATIONS

11.1 N/A

### 12. PROPERTY AND ASSETS

12.1 N/A

### 13. ANY OTHER IMPLICATIONS

13.1 N/A

#### 14. CONSULTATION

14.1 Consultation has taken place with the Corporate Management Team and S151 Officer.

### 15. TIMETABLE FOR IMPLEMENTATION

Date	Details
29/06/16	Policy will be implemented with immediate effect.

#### 16. APPENDIX

16.1 Appendix A – Anti-Money Laundering Policy

#### **17. BACKGROUND INFORMATION**

17.1 Previous versions of the above mentioned policy.

## 18. CONSULTATION (MANDATORY)

Name of consultee	Post held and Department	Date sent	Date received	See comments in paragraph:
Internal				
Corporate Management Team (CMT)	Managing Director, All Strategic Directors, Head of Finance	02/06/16	09/06/16	MD - Updates to Policy approved.
Legal Services				
Human Resources				
Cllr Brimacombe	Chair of the Audit and Performance Panel			

## **REPORT HISTORY**

Decision type:	Urgency item?
Non-key	No
decision	

Full name of	Job title	Full contact no:
report author		
Catherine	Service Manager, Shared Audit	07917 265742
Hickman	and Investigation Service	

#### ROYAL BOROUGH OF WINDSOR AND MAIDENHEAD ANTI-MONEY LAUNDERING POLICY

#### 1. INTRODUCTION

Money laundering legislation requires local authorities to establish internal procedures to prevent the use of their services for money laundering. Money laundering legislation in the UK is primarily governed by the following legislation:

- a) the Terrorism Act 2000;
- b) the Anti-Terrorist Crime & Security Act 2001;
- c) the Proceeds of Crime Act 2002;
- d) Serious Organised Crime and Police Act 2005; and
- e) the Money Laundering Regulations 2007.

#### 2. SCOPE OF THIS POLICY

This Policy applies to all employees and contractors of the Council. The Policy sets out the procedures that must be followed to enable the Council to comply with its legal obligations.

Staff should report any suspicions to the appointed Money Laundering Reporting Officer (MLRO) and it is for the MLRO to consider if the circumstances warrant the completion of a 'suspicious activity report' (SAR), which is sent to the National Crime Agency.

Failure by a member of staff to comply with the procedures set out in this Policy may lead to disciplinary action being taken against them in accordance with the Council's Disciplinary procedures.

#### 3. WHAT IS MONEY LAUNDERING?

The legislation is not limited to major organised crimes, but covers proceeds of all crimes, however small. The primary money laundering offences and thus prohibited acts under the legislation are:

- a) concealing, disguising, converting, transferring criminal property or removing it from the UK (section 327 of the 2002 Act); or
- b) entering into or becoming concerned in an arrangement which you know or suspect facilitates the acquisition, retention, use or control of criminal property by or on behalf of another person (section 328 of the 2002 Act); or
- c) acquiring, using or possessing criminal property (section 329 of the 2002 Act); or
- d) becoming concerned in an arrangement facilitating concealment, removal from the jurisdiction, transfer to nominees or any other retention or control of terrorist property (section 18 of the Terrorist Act 2000); or
- e) failing to disclose suspected money laundering

The defence to these offences is to make an 'authorised disclosure' to an approved person. Approved persons are Customs Officers, Police Officers and the Council's Money Laundering Reporting Officer (MLRO).

#### 4. SUSPICIOUS ACTIVITY

Some indications of suspicious activity are:

- a) any unusually large cash payment;
- b) any overpayment or duplicate payment in cash where the refund is requested by cheque; or
- c) if a 'third party' is involved in any transaction (e.g. someone paying cash to settle someone else's bill.)

The Council should be alert to large amounts of cash accepted as a payment, which would normally arouse suspicion.

Officers involved in Treasury Management and cashiering activities are the most likely to encounter attempts to launder money but all staff should be alert to the possibilities.

All organisations and each individual are required by law to try to prevent and to report any attempts to 'launder' money.

### 5. THE COUNCIL'S OBLIGATIONS

Organisations conducting "relevant business" must:

- a) appoint a MLRO to receive disclosures from employees of money laundering activity (their own or anyone else's);
- b) implement a procedure to enable the reporting of suspicions of money laundering;
- c) maintain client identification procedures in certain circumstances; and
- d) maintain record keeping procedures.

#### 6. THE MONEY LAUNDERING REPORTING OFFICER

If you have any suspicions, you must contact the MLRO. The Council's nominated MLRO is the S151 Officer.

### 7. DISCLOSURE PROCEDURE

Reporting to the MLRO: Where you know or suspect that money laundering activity is taking/has taken place, or become concerned that your involvement in a matter may amount to a prohibited act under the legislation, you must disclose this as soon as practicable to the MLRO. The disclosure should be within *hours* of the information coming to your attention, not weeks or months later. SHOULD YOU NOT DO SO, YOU MAY BE LIABLE TO PROSECUTION.

Once you have reported the matter to the MLRO you must follow any directions they may give you. You must NOT make any further enquiries into the matter yourself: Any necessary investigation will be undertaken by the National Crime Agency (NCA)).

Similarly, at no time and under no circumstances should you voice any suspicions to the person(s) whom you suspect of money laundering, even if the SOCA or NCA has given consent to a particular transaction proceeding, without the specific consent of the MLRO; otherwise you may commit a criminal offence of "tipping off". Do not, therefore, make any reference on a client file to a report having been made to the MLRO – should the client exercise their right to see the file, then such a note will obviously tip them off to the report having been made and may render you liable to prosecution. The MLRO will keep the appropriate records in a confidential manner.

On receipt of the disclosure the MLRO will:

- a) consider the report and make such further enquiries as are necessary to form a view on whether a person is engaged in money laundering;
- b) consider all other relevant information in making this judgement;
- c) ensure that nothing is done which could alert the person or business concerned that a report and an investigation could ensue;
- d) make a report to SOCA, if appropriate, making full notes of the reasons for doing so;
- e) co-operate with any enquiries made by the proper authorities; and
- f) maintain all records of disclosures and reports for at least five years.

#### 8. CLIENT IDENTIFICATION PROCEDURE

Each section of the Council must maintain certain procedures where a transaction or series of linked transactions amounts to 15,000 Euros (approximately £10,000) or more These are to:

- a) require satisfactory evidence of the identity of both internal and external clients at the outset of the matter;
- b) require that if satisfactory evidence of identity is not obtained at the outset of the matter then the business relationship or one off transaction(s) cannot precede any further;

- c) recognise the greater potential for money laundering when the client is not present; and
- d) require that where a client appears to act for another that reasonable measures are taken to establish the identity of that person.

Staff involved in Treasury Management should ensure that all dealings are carried out in accordance with the Treasury Management Strategy and Treasury Management Policies which ensure that transactions are only undertaken with approved counterparties.

#### 9. RECORD KEEPING PROCEDURE

Each service of the Council conducting relevant business must maintain records for at least five years of:

- a) client identification evidence obtained; and
- b) details of all relevant business transactions carried out for clients

The precise nature of the records is not prescribed by law however they must be capable of providing an audit trail.

#### 10. FURTHER INFORMATION AND ADVICE

For any further information or guidance, please contact the MLRO (S151 Officer).